City of Satellite Beach Community Resiliency

Courtney H. Barker, AICP City Manager



City of Satellite Beach Intro

- Situated on an barrier island between the Banana River and the Atlantic Ocean
- 15 miles south of Cape Canaveral Air Force Station and NASA
- Patrick Air Force Base is adjacent to our City
- Population is 10,300
- 3.8 square miles, with 617 acres of navigable canal system and Banana River



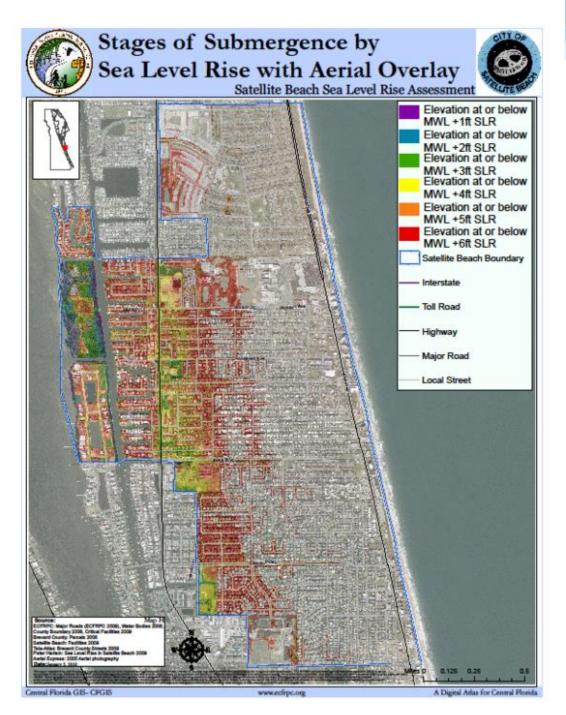
Sea Level Rise Study 2010

- City began looking at Sea Level Rise in 2010, with the Sea Level Rise Adaptation Report, conducted by RWParkinson, Inc.
- This report used a "bathtub" model to "assess municipal vulnerability and to initiate the planning process to mitigate impacts."



Sea Level Rise

- LiDAR
- Vertical datum NAVD88
- Local adjustment based on Banana River data and SLR
- Final Adjusted MWL(2010)0.189m
- 2010 Sea Level Rise
- Sub-Committee
 unanimously forwarded
 recommendations to CPAB.





Satellite Beach Comprehensive Plan Coastal Element Adaptation Action Area Policy



Objective 1.4A

The City shall strive to reduce the exposure of human life and public and private property to natural hazards while reducing the cost of flood insurance.

Policy 1.4A.1 - The City shall initiate a public process to identify Adaptation Action Areas (AAAs) in accordance with Sections 163.3164(1) and 163.3177(6)(g)10 Florida Statutes. The purpose of the AAAs is to increase grant and other funding opportunities and identify creative solutions to achieve the following goals:

- · Protect the health, safety and welfare of residents,
- Prevent damage to public and private property, and
- Reduce National Flood Insurance Program premiums to property owners.

Objective 1.12A

Development and redevelopment within the City shall be permitted only when consistent with sound planning practices that shall protect life and property from the effects of coastal erosion, flooding, sea level rise, or damage to environmental systems.

Policy 1.12 A.2

The City of Satellite Beach designates the Adaptation Action Area (AAA) as that area which includes the CHHA and other areas of the City as may be identified by the City Council in the future as being subject to coastal erosion, flooding, sea level rise, or damage to environmental systems.

Where we have been...

Satellite Beach Climate Ready **Estuaries Pilot Project** 2009-2010

Florida Department of **Economic** Opportunity – Community Resiliency **Initiative Begins**

Jan. 2011

City of Satellite Beach adopts Adaptation Action Area and Sea Level Rise Policy 2013

Sea Grant awarded to Stetson Univ and the City for GIS mapping of Critical Infrastructure 2016

















Satellite Beach Sea Level Rise Subcommittee to CPAB 2010

State Adopts Community Planning Act with **Adaptation Action** Area Language May 2011

FDEP Coastal Community Resiliency Grant 2014/2015

City adopts updated Partnership Comprehensive Plan Policies 2016

Creating a Resilient Community Project Overview

- Florida Department of Protection Grant Program Coastal Partnership Initiative
- Community Resiliency
- 1 Year (July 2014- June 2015)





Project Team

- PROJECT LEAD TEAM
- City of Satellite Beach
- East Central Florida Regional Planning Council
- Brevard County
- Florida Institute of Technology
- Florida Department of Economic Opportunity
- UF Florida Sea Grant

- TECHNICAL ADVISORY TEAM
- City of Satellite Beach
- East Central Florida Regional Planning Council
- Brevard County
- Volusia County
- Florida Institute of Technology
- Florida Department of Economic Opportunity
- UF Florida Sea Grant and GeoPlan
- Space Coast TPO
- River to Sea TPO
- FDOT
- NOAA Melbourne Office
- Environmental Remediation
- USACE

First Public Workshop

- Held on September 23, 2014
- Notice sent to each property address in the City
- Notice sent out on City Manager Facebook page, with NPR article of the City



Day before Community Workshop



Project Goals

- Identify "other areas of the City" and/or criteria for Adaptation Action Areas.
- Set the foundation to bring in Adaptation Action Areas to the community and the City Council as a tool for improving community resilience.
- Engage the public to help develop strategies and priorities for the City to implement and address.







SEA LEVEL SCENARIO SKETCH PLANNING TOOL

Atlantic Coast

Mean High High Water (NAVD88)
USACE Low, Intermediate and High Projection Rate Curves
Planning Horizon: 2040, 2070, 2100

Lagoon Side

Mean Annual High Water (NAVD88) USACE Low, Intermediate and High Projection Rate Curves Planning Horizon: 2040, 2070, 2100

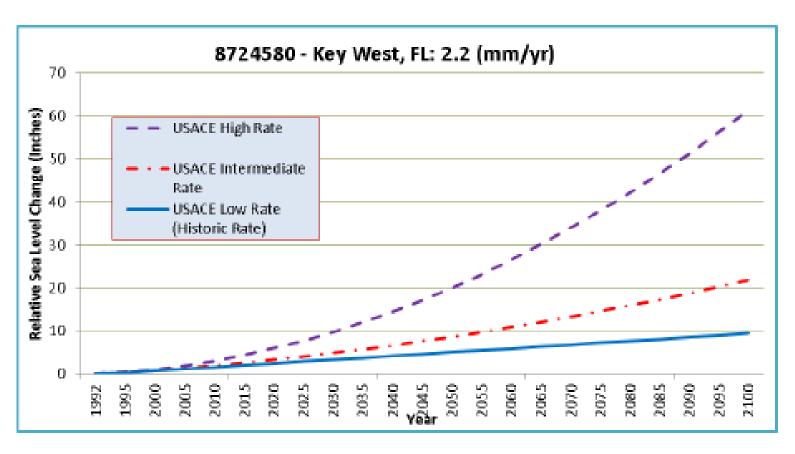


Figure 2 Projected Sea Level Change Curves (Source USACE, 2012)

Low USACE Projection Rate Curve

2040:

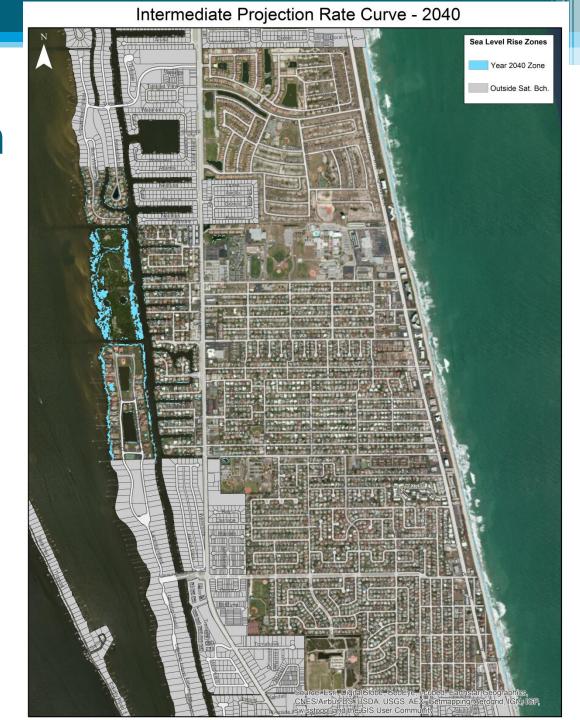
- 36 inch inundation using MHHW (Atlantic),
- 9 inch inundation using MAHW (Lagoon)
- 2070:
 - 39 inch inundation using MHHW (Atlantic),
 - 12 inch inundation using MAHW (Lagoon)
 - 2100:
 - 41 inch inundation using MHHW (Atlantic),
 - 14 inch inundation using MAHW (Lagoon

Low Projection Rate Curve - Sea Level Rise



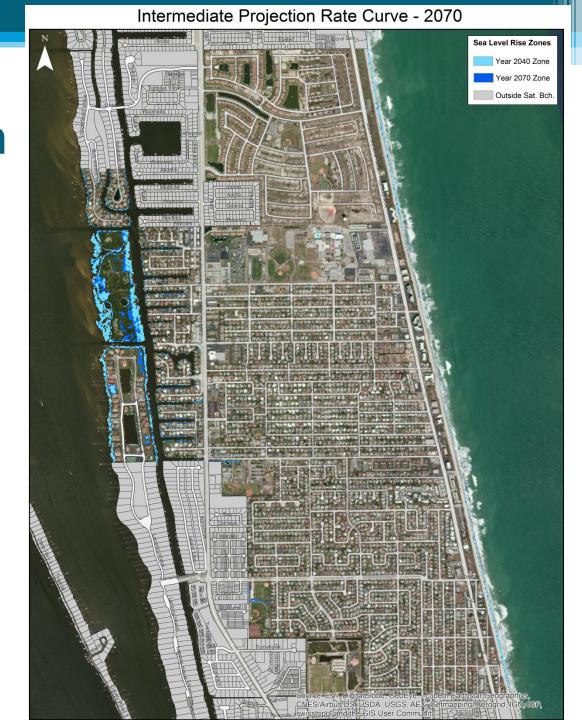
Intermediate USACE Projection Rate Curve 2040

- 2040:
 - 38 inch inundation using MHHW (Atlantic),
 - 11 inch inundation using MAHW (Lagoon)



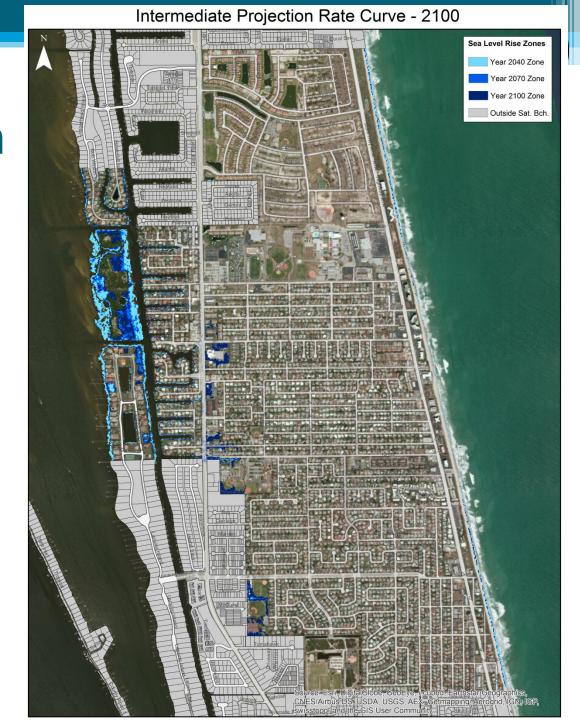
Intermediate USACE Projection Rate Curve 2070

- 2070:
 - 45 inch inundation using MHHW (Atlantic),
 - 18 inch inundation using MAHW (Lagoon)



Intermediate USACE Projection Rate Curve 2100

- 2100:
 - 54 inch inundation using MHHW (Atlantic),
 - 27 inch inundation using MAHW (Lagoon)



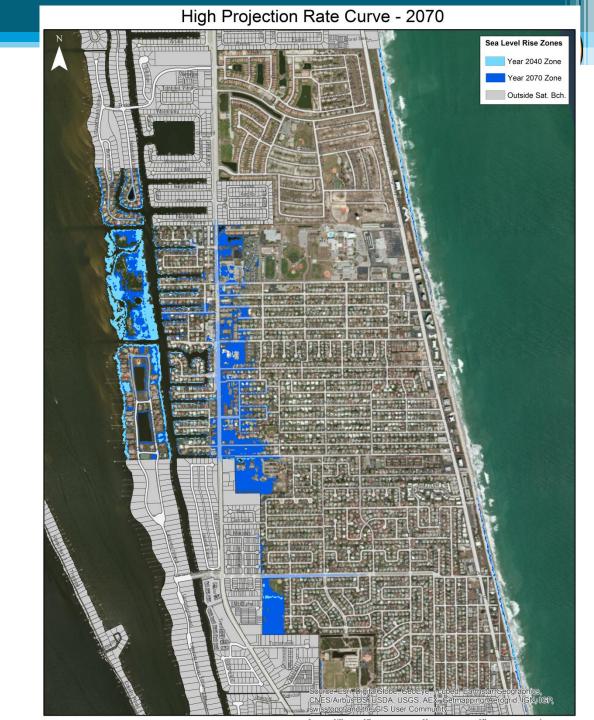
High USACE Projection Rate Curve 2040

- 2040:
 - 46 inch inundation using MHHW (Atlantic),
 - 19 inch inundation using MAHW (Lagoon)



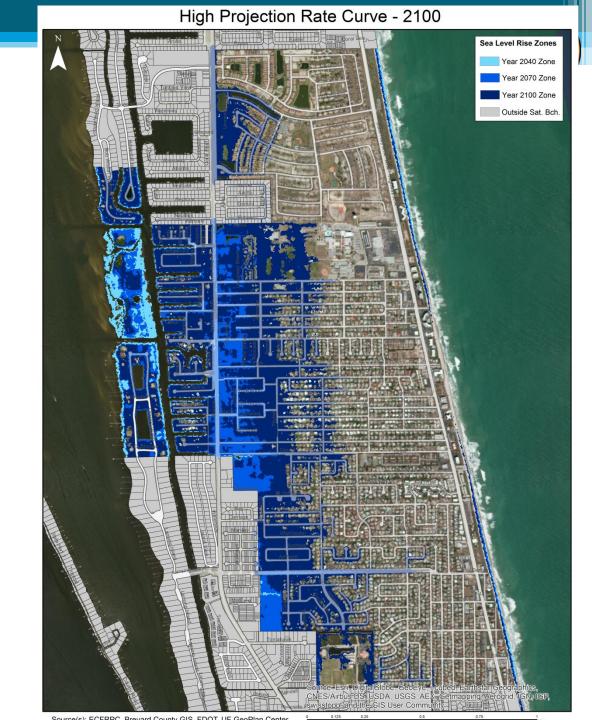
High USACE Projection Rate Curve 2070

- 2070:
 - 66 inch inundation using MHHW (Atlantic),
 - 39 inch inundation using MAHW (Lagoon)

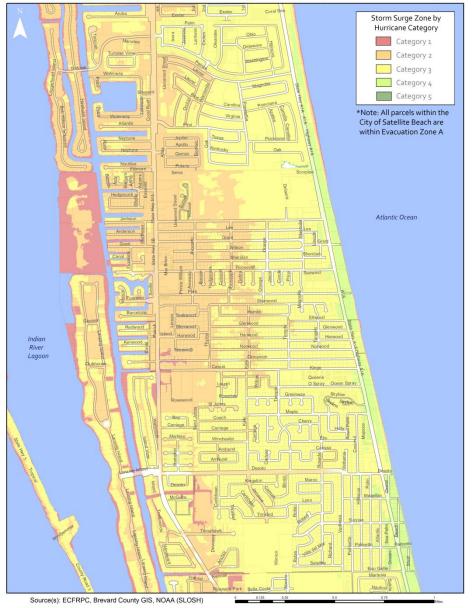


High USACE Projection Rate Curve 2100

- 2100:
 - 93 inch inundation using MHHW (Atlantic),
 - 66 inch inundation using MAHW (Lagoon)



Satellite Beach, Florida - Storm Surge Zones by Hurricane Category



Storm Surge



*Storm Strength	Brevard
Category 1	Up to 6'
Category 2	Up to 10'
Category 3	Up to 16'
Category 4	Up to 21'
Category 5	Up to 26'

** Surge heights represent the maximum values from SLOSH MOMs

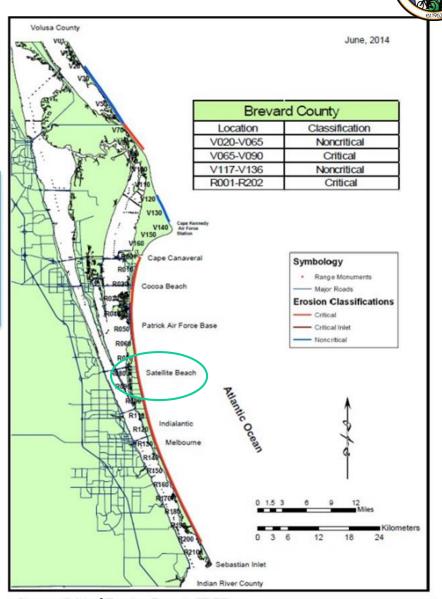


Coastal Erosion

41.2 miles of Brevard County Beaches classified as Critically Eroded

Definition: erosion and recession of the beach or dune system threatens or caused loss of upland development, recreational interests, wildlife habitat, or important cultural resources

- 2005 Emergency Dune Stabilization Project from 2004
- 2014 Mid Reach Recovery Project



Source: Critical Erosion Report; FDEP

http://www.dep.state.fl.us/beaches/publications/pdf/CriticalErosionReport.pdf

Satellite Beach, Florida - 100 Year Flood Hazard Zone





Flood-zones



Flooding from Hurricane Fay http://www.srh.noaa.gov/images/mlb/surveys/fay/F ay4sb.jpg

Results of Public Workshop

Opportunities:

- Do Nothing at all
- Clean up the Lagoon
- Move utilities underground/lighting
- Grow tax base away from high hazard areas
- Better Beach Restoration Plan
- Go green

Strategies:

- Underground utilities, Address needs of seniors
- Maintain healthy beach and dune system, Solar energy
- Get tax base into lower risk areas
- Create more access to the river, encourage renewable energy, wider pipes

Issues:

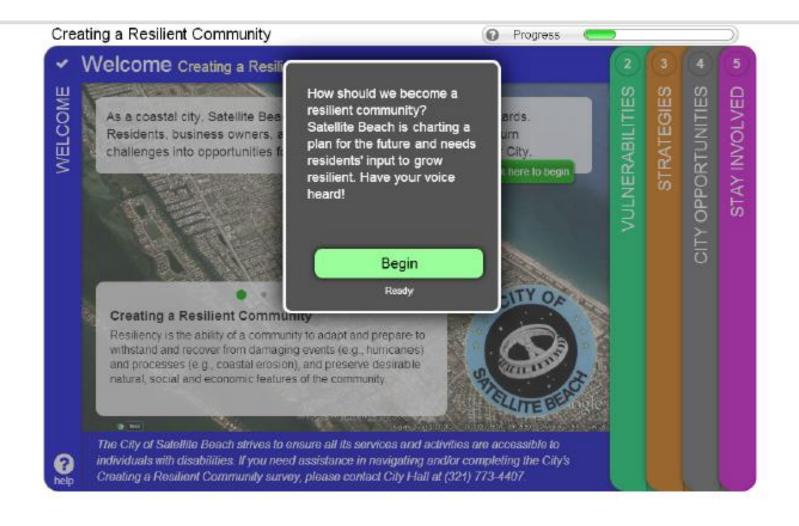
- Implementing efficient zoning ordinances
- Beach Erosion
- Cost of living in the City
- Salt water intrusion
- Revenue generation
- Belief in Scientific Information
- Belief in Scientific Hoaxes



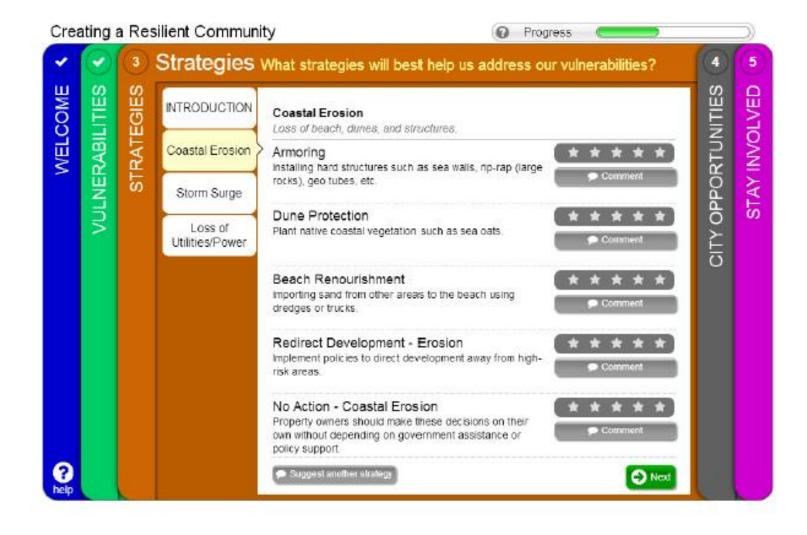




City's Survey

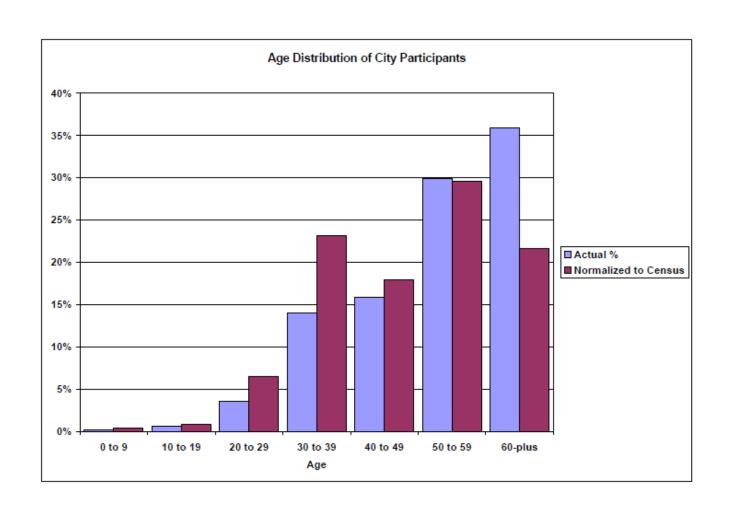


City's Survey



Metroquest

- 479 validated City of Satellite Beach respondents
- 3 months of input
- Questions:
 - Which vulnerabilities are of most concern to you? (ranking)
 - What Strategies will best help us address our vulnerabilities (support/do not support)
 - Prioritize Opportunities (Ranking)



Top 2 strategies with the most support for each Vulnerability

Loss of Power/Utilities:

- 1) Work with utility companies to determine the feasibility of moving pole-mounted utilities underground.
- 2) Move critical utilities (electric trunk line and substation, sewer force main, etc.) to higher ground west of A1A

Coastal Erosion:

- 1) Plant native coastal vegetation such as sea oats
- 2) Implement policies to direct development away from high-risk areas

Storm Surge:

- 1) Increase construction setbacks from the shoreline
- 2) Implement policies to direct development away from high-risk areas.

Flooding:

- 1) Install larger drainage pipes and structures as the system undergoes maintenance and repair.
- 2) Install vaults for stormwater storage and reuse for non-potable purposes such as irrigation, toilets and construction

Sea Level Rise:

- 1) Identify areas subject to hazards of sea level rise that would benefit from long term strategies
- 2) Consider sea level rise projections in policies regarding infrastructure, zoning and construction standards

None:

- 1) Plan for only storms (rainfall and hurricanes) and coastal erosion without considering climate change or sea level rise
- 2) None of this is necessary and we should stop all efforts towards planning for a climate resilient community

Top 10 Strategies

- 1) Work with utility companies to determine the feasibility of moving pole-mounted utilities underground.
- 2) Plant native coastal vegetation such as sea oats
- 3) Install larger drainage pipes and structures as the system undergoes maintenance and repair
- 4) Increase construction setbacks from the shoreline
- 5) Implement policies to direct development away from high-risk areas (Erosion)
- 6) Implement policies to direct development away from high-risk areas (Storm Surge)
- 7) City takes action to reduce property owners' premiums for the National Flood Insurance Program
- 8) Install vaults for stormwater storage and reuse for non-potable purposes such as irrigation, toilets and construction
- 9) Promote rooftop-solar power, off-grid electric power, and other alternative energy sources
- 10) Move critical utilities (electric trunk line and substation, sewer force main, etc.) to higher ground west of A1A.

			1	ulnerabi	lity Ranki	ngs	
	Level of Concern Analysis		Coastal Storm Erosion Surge		Flooding	Sea Level Rise	None
Number of Times	Ranked #1	134	96	85	80	42	3
Vulnerabil ity was Ranked 1-	Ranked #2	80 94		96	109	42	1
3	Ranked #3	76	72	97	81	56	7
Number o Vulnerabi Ranked in	lity was	290	262	278	270	140	11
Weighted	l Score	638	548	544	539	266	18
Percenta Responde Ranked Vulnerabi Conce	nts who l the lity as a	61%	55%	58%	56%	29%	2%
Rank Bas Weighted		1	2	3	4	5	6

Vulnerabili	ty: Loss
of Utilities	/Power

Utilities include electric power, communications, potable water, and sanitary sewer.

	Strategy Title Strategy Number of Times Ranked							Support/ Opposition	Ratio Ranking of Support
			1 Star	2 Stars	3 Stars	4 Stars	5 Stars	Ratio	within Vulnerability
	lergrou Utilities	Work with Utility companies to determine the feasibility of moving polemounted utilities underground.	7	4	32	49	179	22.6	1
	locate ilities	Move critical utilities (electric trunk line and substation, sewer force main, etc.) to higher ground west of A1A.	30	27	70	65	64	2.2	2
	ernative nergy	Promote rooftop- solar power, off- grid electric power, and other alternative energy sources.	40	32	52	30	105	2.1	3
No	Action	Continue to maintain utilities and power resources as-is.	120	33	24	11	6	0.1	4

Vulnerability: Coastal Erosion	Loss of beach, dunes, and structures									
Strategy Title	Strategy Description	Nu	mber (of Tim	es Rar	ıked	Support/	Ratio Ranking of		
	1 2 3 4 5 Opposi					Oppositio n Ratio	Support within Vulnerabilit y			
Dune Protection	Plant native coastal vegetation such as sea oats.	3	4	15	45	176	39.7	1		
Redirect Development	direct development away			36	43	126	5.4	2		
Beach Renourishment	Importing sand from other areas to the beach using dredges or trucks.	42	21	47	42	83	2.0	3		
Armoring	Installing hard structures			56	44	52	1.1	4		
No Action	Property owners should make these decisions on their own without depending on government assistance or	133	29	27	8	12	0.1	5		

ار											
	Vulnerabili ty: Storm Surge	Ocean or River Flooding									
	Strategy Title	Strategy Description	N	umber	of Tim	es Ranl	ked	Support/Op	Ratio Ranking of		
			1 Star	2 Stars	position 2 3 4 5 Ratio		position	Support within Vulnerabilit y			
	Increase Shoreline Setback	Increase construction setbacks from the shoreline.	13	29	42	58	111	5.1	1		
	Redirect Developmen t	Implement policies to direct development away from high-risk areas.	23	21	47	55	105	4.0	2		
	Flood Insurance	City takes action to reduce property owners' premiums for the National Flood Insurance Program.	25	17	52	54	98	3.7	3		
	Raise Elevations	Encourage higher minimum elevations for buildings and infrastructure, where feasible.	22	32	71	67	57	2.4	4		
	No Action	Property owners should make these decisions on their own without depending on government assistance or policy support.	113	27	29	13	19	0.2	5		

Vulnerability : Flooding	Standing water in streets and lawns during and after rainstorms									
Strategy Title	Strategy Description	Nı	ımber	of Time	es Ranl	ked	Support	Ratio Ranking of		
		1 Star	2 Star s	3 Star s	4 Star s	5 Stars	Oppositi on Ratio	Support within Vulnerability		
Stormwater Capacity	Install larger drainage pipes and structures as the system undergoes maintenance and repair.	4	6	31	83	123	23.5	1		
Roadway Upgrade	This strategy would recognize periodic flooding may block access to the roadway, but the roadway would be built to withstand the prolonged exposure to water.	14	15	70	79	60	4.63	2		
Stormwater Reuse	Install vaults for stormwater storage and reuse for non-potable purposes such as irrigation, toilets, and construction.	18	18	48	65	92	4.61	3		
Install Pumps	Install pumps to alleviate flooding during rain events, storm surge, high tides, etc.	22	27	65	62	67	2.8	4		
At-Risk Properties	Acquire at-risk properties from willing sellers.	78	43	58	22	27	0.4	5		

Vulnerabili ty: Sea Level Rise	Increasingly Frequent Flooding in lower elevations in the City										
Strategy Title	Strategy Description	Nu	mber (Support	Ratio Ranking of Support						
		1 Sta r	2 Star s	3 Star s	4 Star s	5 Star s	Oppositi on Ratio	within Vulnerabilit y			
Impact Areas	Identify areas subject to hazards of sea level rise that would benefit from long term strategies.	2	1	14	36	78	38.4	1			
Policy Consideratio ns	Consider sea level rise projections in policies regarding infrastructure, zoning, and construction standards.	2	4	23	33	69	21.4	2			
Redirect Development	Implement policies to direct development away from high-risk areas.	3	9	19	23	77	11.8	3			
Protect Public Infrastructur e Only	The City should only protect City infrastructure (buildings, roadways, utilities) from adverse impacts, not private property.	57	13	21	18	20	0.5	4			
No Action	Property owners should make these decisions on their own without depending on government assistance or policy support.	78	10	11	10	9	0.2	5			

Vulnerability: None	The City has no known vulnerabilities								
Strategy Title	Strategy Description	Nu	mber (of Tim	es Raı	nked	Support	Ratio Ranking	
		1 Sta r	2 Star s	3 Star s	4 Star s	5 Star s	Oppositi on Ratio	of Support within Vulnerabi lity	
Disaster Response Only	Plan only for storms (rainfall and hurricanes) and coastal erosion without considering climate change or sea level rise.	0	1	2	4	3	10.0	1	
Do Nothing	None of this is necessary and we should stop all efforts towards planning for a climate resilient community.	2	O	4	0	3	1.5	2	
Education	Sponsor a series of public meetings where representatives of major environmental organizations (e.g., FDEP, NOAA, USACE) discuss what is known and	5	1	2	1	1	0.3	3	

Opportunit y	Opportun ity Descripti on	Numb	er of Time Rai	s Oppo nked	ortunity	was	Weight ed Score	Weight ed	Percentage of Respondents who Ranked		
		First	Second	Thir d	Fourth	Fifth		Rank	the Opportunity as a Priority		
Beach Preservatio n	Keep the beach natural	96	102	92	30	22	1246	1	71%		
Restore Lagoon	Address nutrients and other issues	115	88	67	36	30	1230	2	70%		
Preserve Neighborhood s	Small town Character	81	65	68	54	35	1012	3	63%		
Vibrant Business Community	Appropriat e Variety and Scale	46	65	55	42	53	792	4	54%		
Eco- Friendly	Introduce Green Practices	41	42	62	48	34	689	5	47%		
Improve A1A	Safety, Convenienc e, Aesthetics	49	36	40	50	45	654	6	46%		
Increase River Access	Increase Access to Indian River	18	39	34	34	24	440	7	31%		

Since then...

- Adopted new AAA policies into our Comprehensive Plan and implemented the policies in our LDRs.
- Working with Stetson University, ECFRPC, and Florida Sea Grant on a grant funded project to address flood plain and critical infrastructure GIS mapping.
- Established a Sustainability Board to address sustainability issues, and working with Florida Institute of Technology on a Sustainability Plan.