

# Adaptation in a Sea of Uncertainty

## *Sea Level Rise Planning at the Local Level*

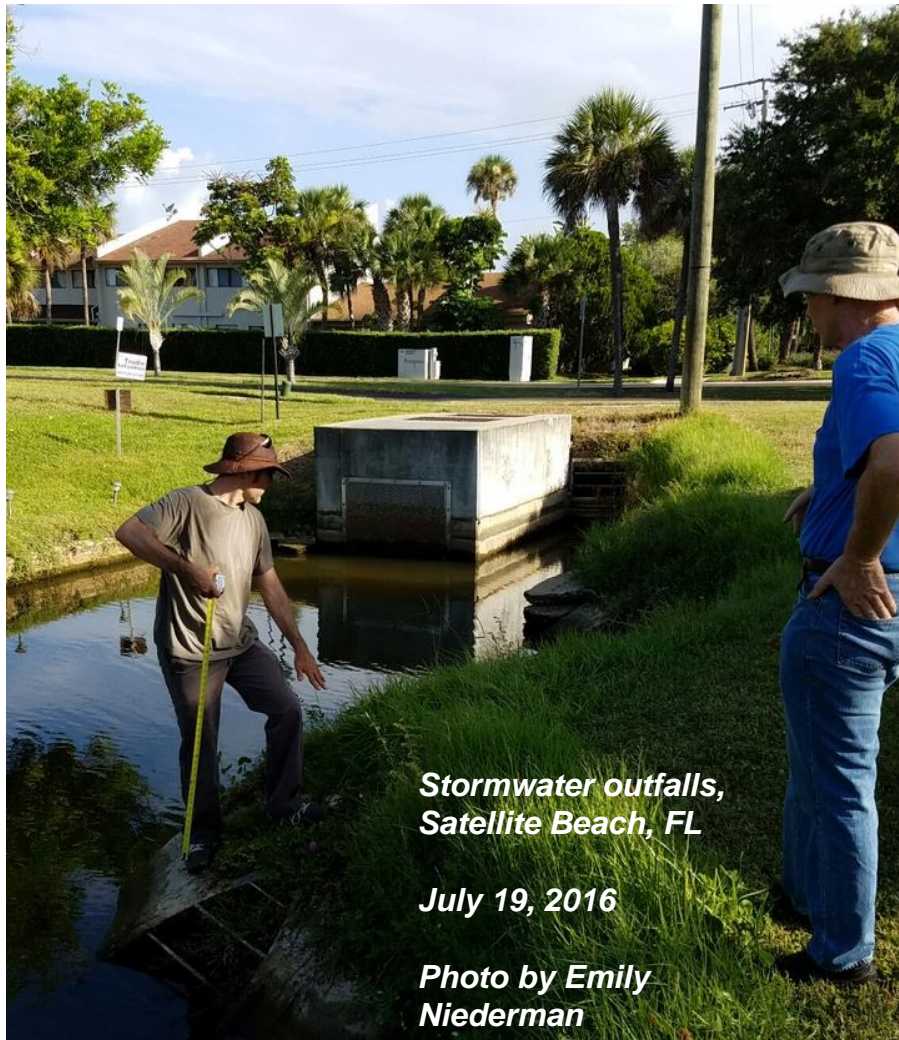
Jason M. Evans, Ph.D.

Assistant Professor of Environmental Science  
Stetson University

May 11, 2017

Sea-Level Rise:

Assessing and Addressing Flooding  
and Liability for Local Governments  
Largo, FL



*Stormwater outfalls,  
Satellite Beach, FL*

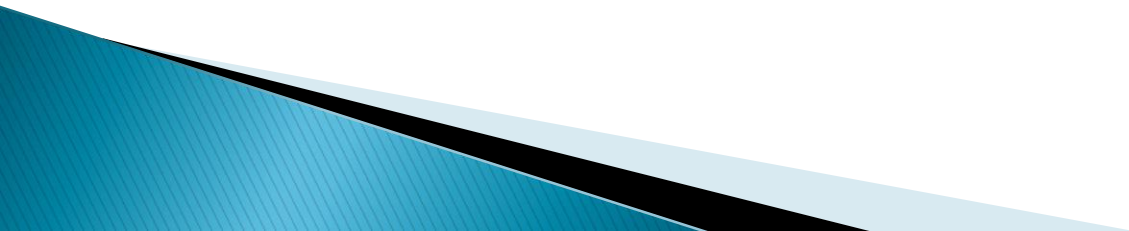
*July 19, 2016*

*Photo by Emily  
Niederman*



# Assertion #1

*Climate change adaptation is one of the most complex and daunting challenges ever faced by human civilization.*







## Weather.gov Forecast

City, ST

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## NOAA: 'Nuisance flooding' an increasing problem as coastal sea levels rise

### Study looks at more than 60 years of coastal water level and local elevation data changes

July 28, 2014

Eight of the top 10 U.S. cities that have seen an increase in so-called "nuisance flooding"—which causes such public inconveniences as frequent road closures, overwhelmed storm drains and compromised infrastructure—are on the East Coast, according to a new NOAA technical report.

This nuisance flooding, caused by rising sea levels, has increased on all three U.S. coasts, between 300 and 925 percent since the 1960s.

#### The report, [Sea Level Rise and Nuisance Flood Frequency Changes around the United States](#),

also finds Annapolis and Baltimore, Maryland, lead the list with an increase in number of flood days of more than 920 percent since 1960. Port Isabel, Texas, along the Gulf coast, showed an increase of 547 percent, and nuisance flood days in San Francisco, California increased 364 percent.

"Achieving resilience requires understanding environmental threats and vulnerabilities to combat issues like sea level rise," says Holly Bamford, Ph.D., NOAA assistant administrator of the National Ocean Service. "The nuisance flood study provides the kind of actionable environmental intelligence that can guide coastal resilience efforts."

"As relative sea level increases, it no longer takes a strong storm or a hurricane to cause flooding," said William Sweet, Ph.D., oceanographer at NOAA's [Center for Operational Oceanographic Products and Services \(CO-OPS\)](#) and the report's lead author. "Flooding now occurs with high tides in many locations due to climate-related sea level rise, land subsidence and the loss of natural barriers. The effects of rising sea levels along most of the continental U.S. coastline are only going to become more noticeable and much more severe in the coming decades, probably more so than any other climate-change related factor."

The study was conducted by scientists at CO-OPS, who looked at data from 45 [NOAA water level gauges](#) with long data records around the country and compared that to reports of number of days of nuisance floods.



Annapolis, Maryland, pictured here in 2012, saw the greatest increase in nuisance flooding in a recent NOAA study. (Credit: With permission from Amy McGovern.)

# Miami Beach



<http://s13.therealdeal.com/trd/m/up/2013/07/Miami-flooding-4-13-13.jpg.jpg>



*Tidal flooding on Tybee Island, GA  
US Highway 80  
October 27, 2015*

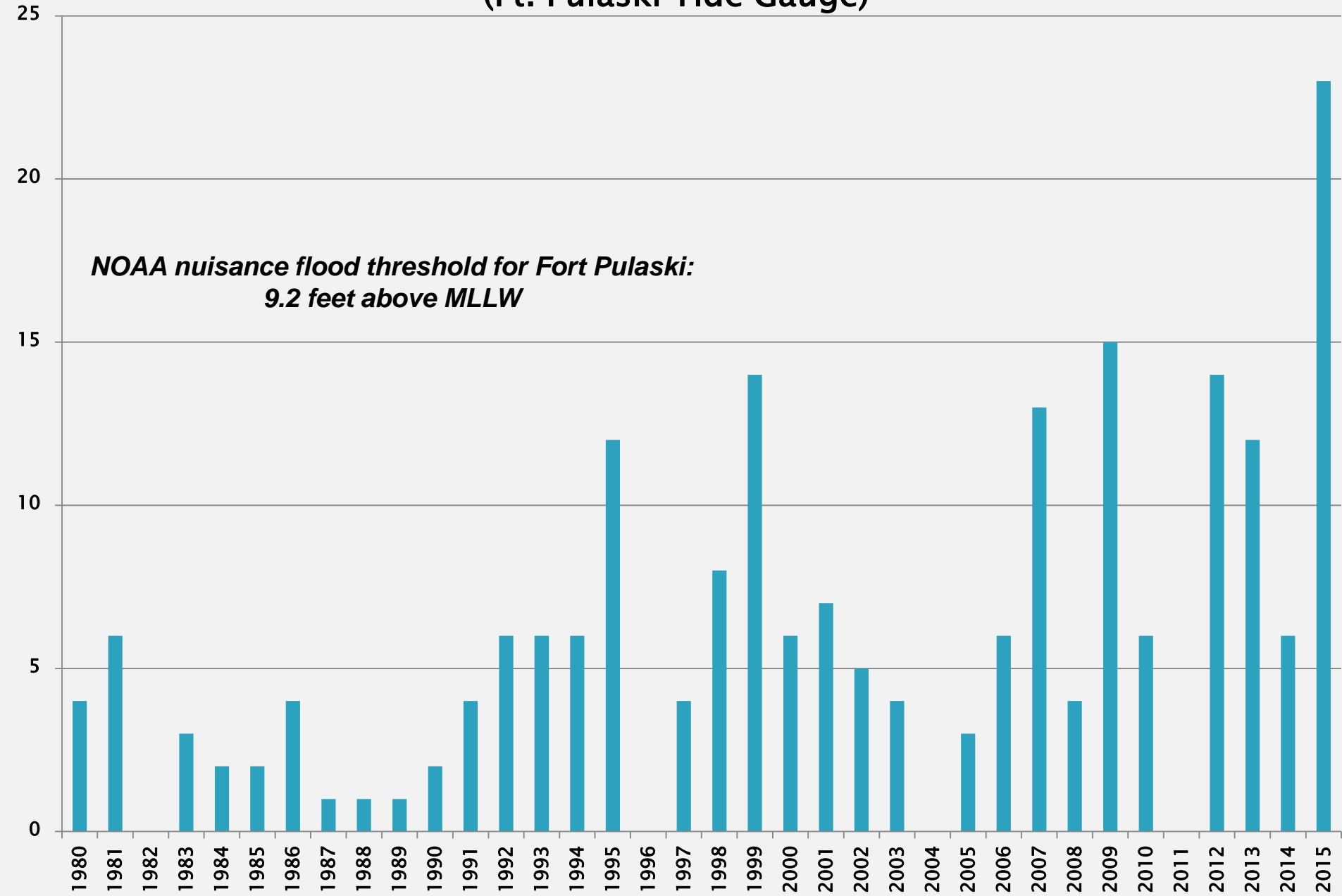


*Third highest tide on record (since 1935) for this gauge*

*Only exceeded by tropical storm surges*

# Nuisance Floods by Year at Tybee Island, GA (Ft. Pulaski Tide Gauge)

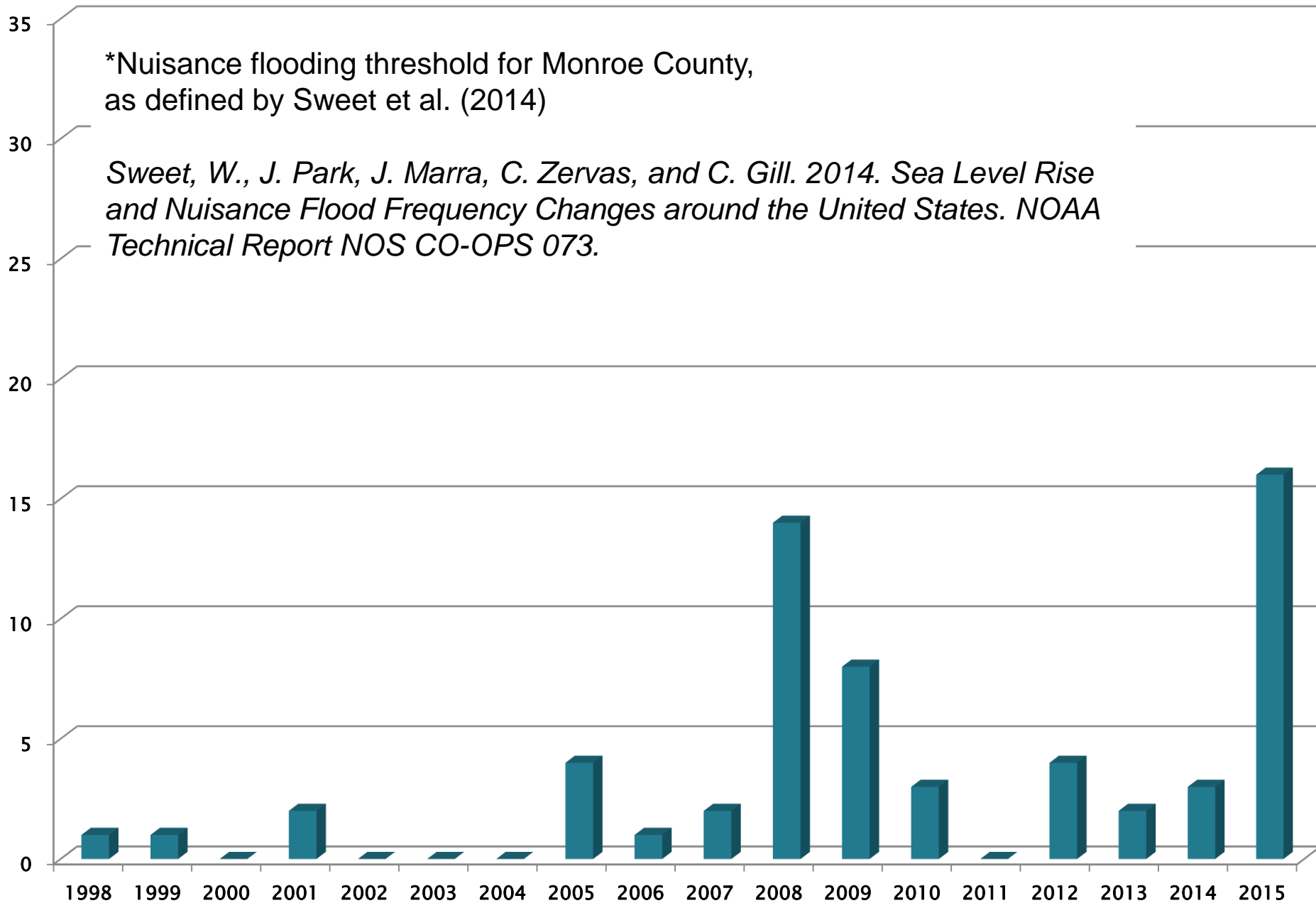
***NOAA nuisance flood threshold for Fort Pulaski:  
9.2 feet above MLLW***



# Nuisance Floods Per Year at Key West

\*Nuisance flooding threshold for Monroe County,  
as defined by Sweet et al. (2014)

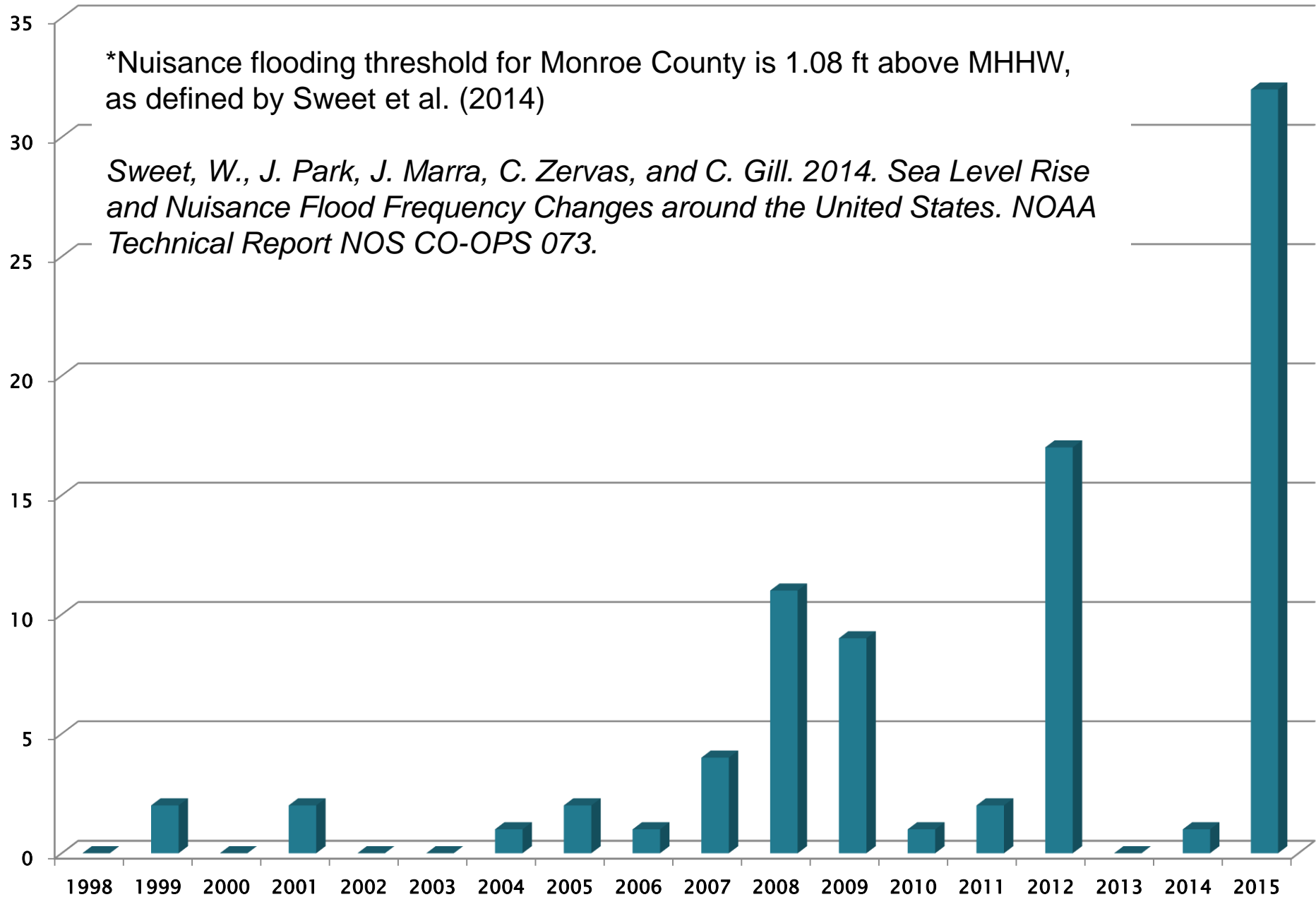
*Sweet, W., J. Park, J. Marra, C. Zervas, and C. Gill. 2014. Sea Level Rise  
and Nuisance Flood Frequency Changes around the United States. NOAA  
Technical Report NOS CO-OPS 073.*



# Nuisance Floods Per Year at Vaca Key (Marathon, FL)

\*Nuisance flooding threshold for Monroe County is 1.08 ft above MHHW, as defined by Sweet et al. (2014)

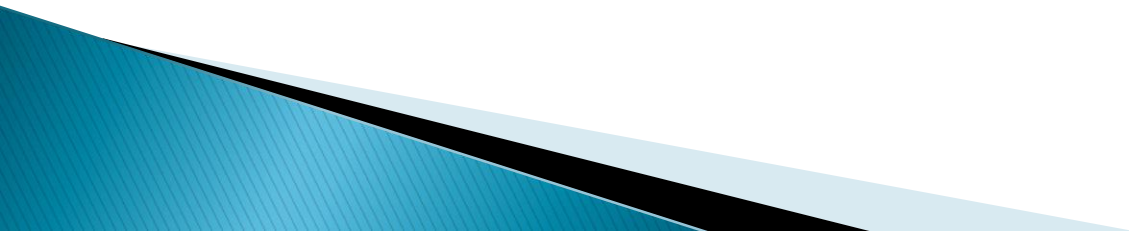
*Sweet, W., J. Park, J. Marra, C. Zervas, and C. Gill. 2014. Sea Level Rise and Nuisance Flood Frequency Changes around the United States. NOAA Technical Report NOS CO-OPS 073.*





## Assertion #2

*Very few development decisions being made today in vulnerable coastal communities are considering the consequences in a worst-case scenario at 2100.*



# Millions projected to be at risk from sea-level rise in the continental United States

Mathew E. Hauer<sup>1\*</sup>, Jason M. Evans<sup>2</sup> and Deepak R. Mishra<sup>3</sup>

**Sea-level rise (SLR) is one of the most apparent climate change stressors facing human society<sup>1</sup>. Although it is known that many people at present inhabit areas vulnerable to SLR<sup>2,3</sup>, few studies have accounted for ongoing population growth when assessing the potential magnitude of future impacts<sup>4</sup>. Here we address this issue by coupling a small-area population projection with a SLR vulnerability assessment across all United States coastal counties. We find that a 2100 SLR of 0.9 m places a land area projected to house 4.2 million people at risk of inundation, whereas 1.8 m affects 13.1 million people—approximately three times larger than indicated by current populations. These results suggest that the absence of protective measures could lead to US population movements of a magnitude similar to the twentieth century Great Migration of southern African-Americans<sup>5</sup>. Furthermore, our population projection approach can be readily adapted to assess other hazards or to model future per capita economic impacts.**

Sea-level rise is widely recognized as one of the most likely and socially disruptive consequences of future climate change<sup>2</sup>. Scenarios of future SLR at the year 2100 range from a low of 0.3 m to a high scenario of 2.0 m associated with collapse of polar ice sheets<sup>3</sup>. Understanding the specific locations at risk of SLR impacts is a high priority in climate change research<sup>6</sup> and adaptation planning<sup>7,8</sup>.

Although there is growing worry and debate that climate change could cause widespread human migration over the next century<sup>2,9,10</sup>, relatively few studies have attempted to merge climate change scenarios with population growth trends and projections in high-risk areas (however, see ref. 11). Notably, several previous studies

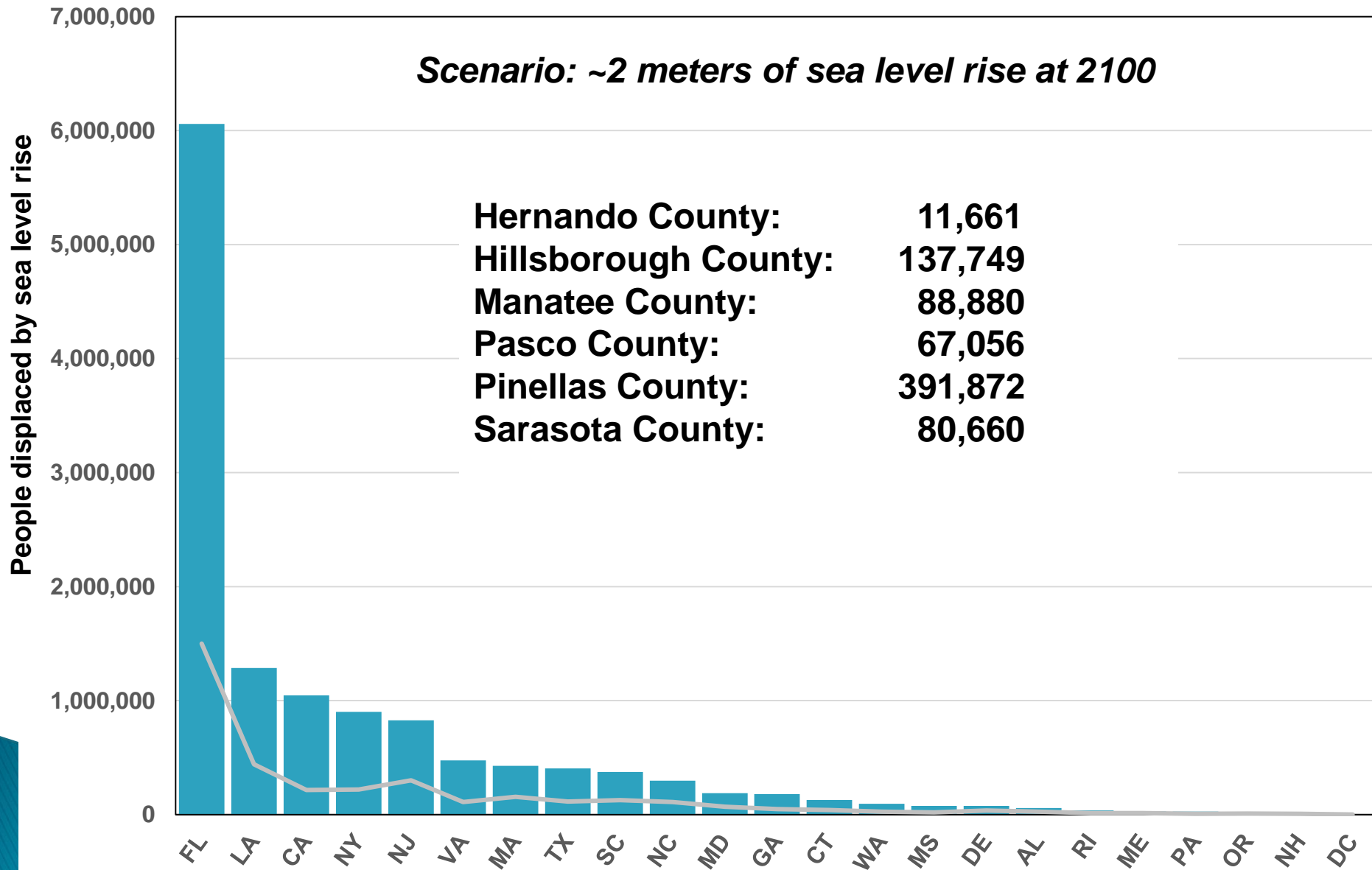
data (that is, elevation and associated flood risk) with small-area population projections developed with a modified version of the Hammer method<sup>17,18</sup> in a dynamic flood hazard model. By spatially and temporally aligning small-area population projections from coastal states in the continental United States (US) to 2100, we are able to assess who could be at risk from future SLR.

This approach addresses two fundamental questions concerning the vulnerability of future coastal populations in the United States: How many people are potentially at risk of impact from SLR? and What areas in the US are likely to experience the greatest population exposure to SLR? Accordingly, our results can be used to inform local adaptation infrastructure and growth management strategies, alerting officials to the areas where interventions and policies are most needed.

We assess the populations at risk of SLR by using the National Oceanic and Atmospheric Administration's (NOAA) 0 m through 1.8 m (6 feet) SLR data sets for twenty-two coastal states and the District of Columbia<sup>19</sup>. These data sets simulate expected changes in the mean higher high water (MHHW) mark on areas that are hydrologically connected to coastal areas, without taking into account additional land loss caused by other natural factors such as erosion. Notably, the state of Louisiana was not included in the data set at the time of analysis owing to local hydrologic complexities associated with coastal levees and accelerated land subsidence; however, we have recreated NOAA's hydrologic connectedness approach for Louisiana using USGS's National Elevation Dataset (NED) (Methods).

We used a linear/exponential extrapolation approach for

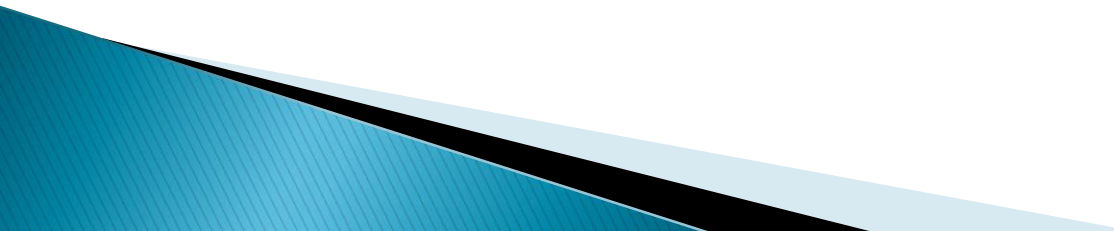
# Population growth = Underestimation of problem



## Assertion #2

*Very few development decisions being made today in vulnerable coastal communities are considering the consequences in a worst-case scenario at 2100.*

*This is understandable – even appropriate – given uncertainty about the future over such a long time-horizon.*







"Scientists have very high confidence that global mean sea level will rise at least 8 inches and no more than 6.6 feet by 2100."

NOAA REPORT, DEC. 2012

# Garden Shed or Nuclear Power Plant?

“Risk-based” scenario planning for sea-level rise...



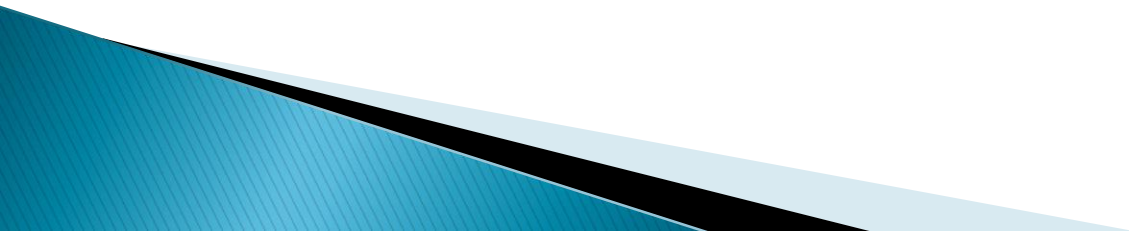
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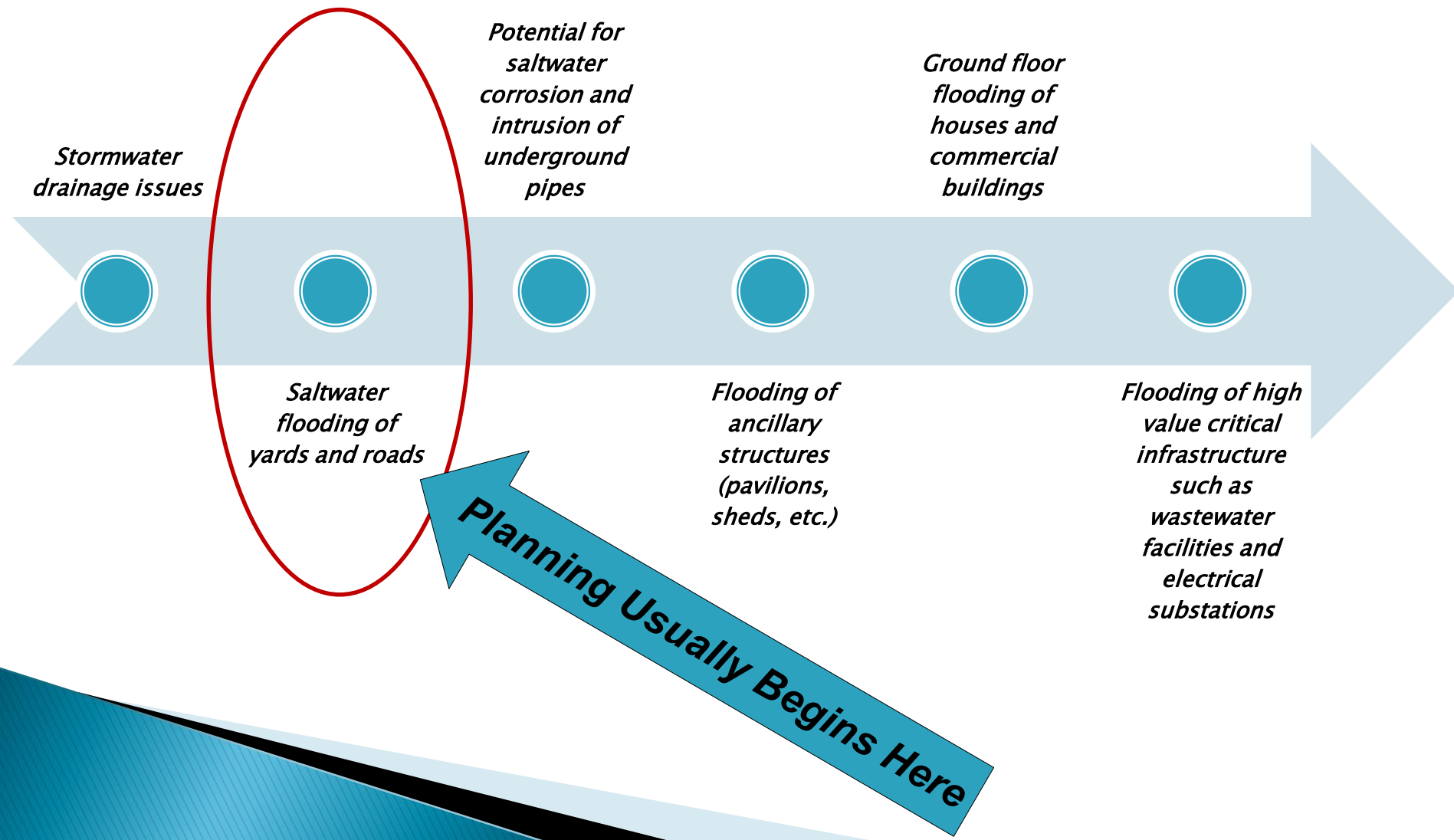
[https://nuclear.gepower.com/content/dam/gepower-nuclear/global/en\\_US/images/hero-images/Nine-Mile-Point-Nuclear-Plant-cropped.jpg](https://nuclear.gepower.com/content/dam/gepower-nuclear/global/en_US/images/hero-images/Nine-Mile-Point-Nuclear-Plant-cropped.jpg)

## Assertion #3

*People start to really take notice when roads start flooding on a sunny day.*



# General Timeline of Sea Level Rise Impacts on the Built Environment





*Tidal flooding on Tybee Island, GA  
US Highway 80  
October 27, 2015*



*Third highest tide on record (since 1935) for this gauge*

*Only exceeded by tropical storm surges*

**September 29, 2015**

**Photo credit: Greg  
Corning, provided by  
Monroe County staff**



**DEVELOPMENT OF A GEOGRAPHIC INFORMATION SYSTEM (GIS)  
TOOL FOR THE PRELIMINARY ASSESSMENT OF THE EFFECTS OF  
PREDICTED SEA LEVEL AND TIDAL CHANGE ON TRANSPORTATION  
INFRASTRUCTURE**

Based on FDOT Sea Level Rise  
Sketch Tool \*

*Developed by University of Florida*



**FDOT Contract# BDK75 977-63  
September 2013  
Final Report**



**Prepared by  
Alexis Thomas  
Dr. Russell Watkins  
The GeoPlan Center  
Department of Urban & Regional Planning  
University of Florida**

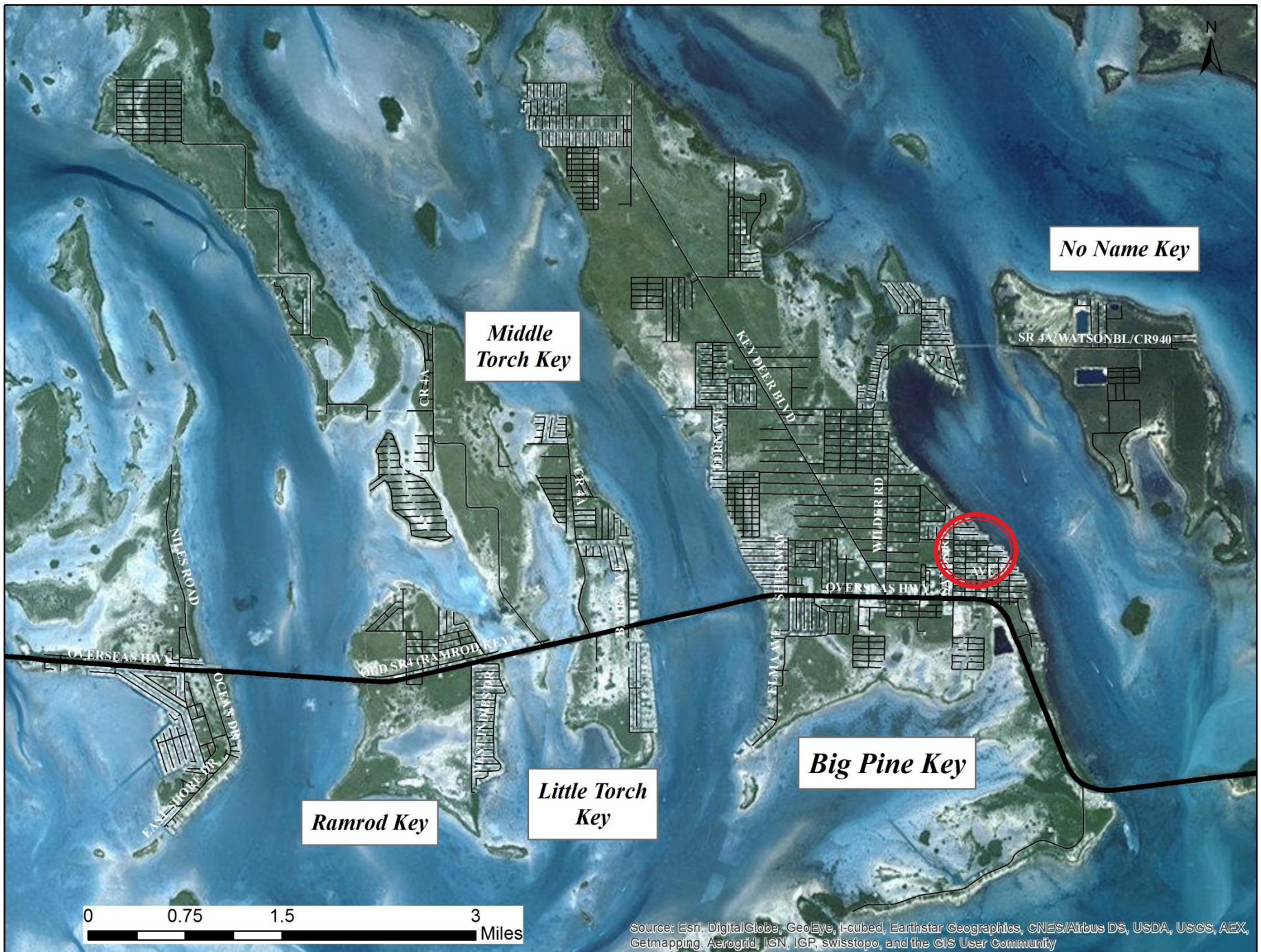


**Funded by  
Florida Department of  
Transportation**

*\*General planning assessment tool requires  
additional data for use in site-level decisions*

<http://sls.geoplan.ufl.edu/documents-links/>





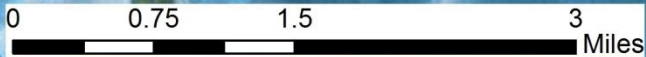
*No Name Key*

*Middle Torch Key*

*Big Pine Key*

*Little Torch Key*

*Ramrod Key*



Source: Esri, DigitalGlobe, GeoEye, i-cubed, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AEX, Getmapping, Aerogrid, IGN, JGP, swisstopo, and the GIS User Community



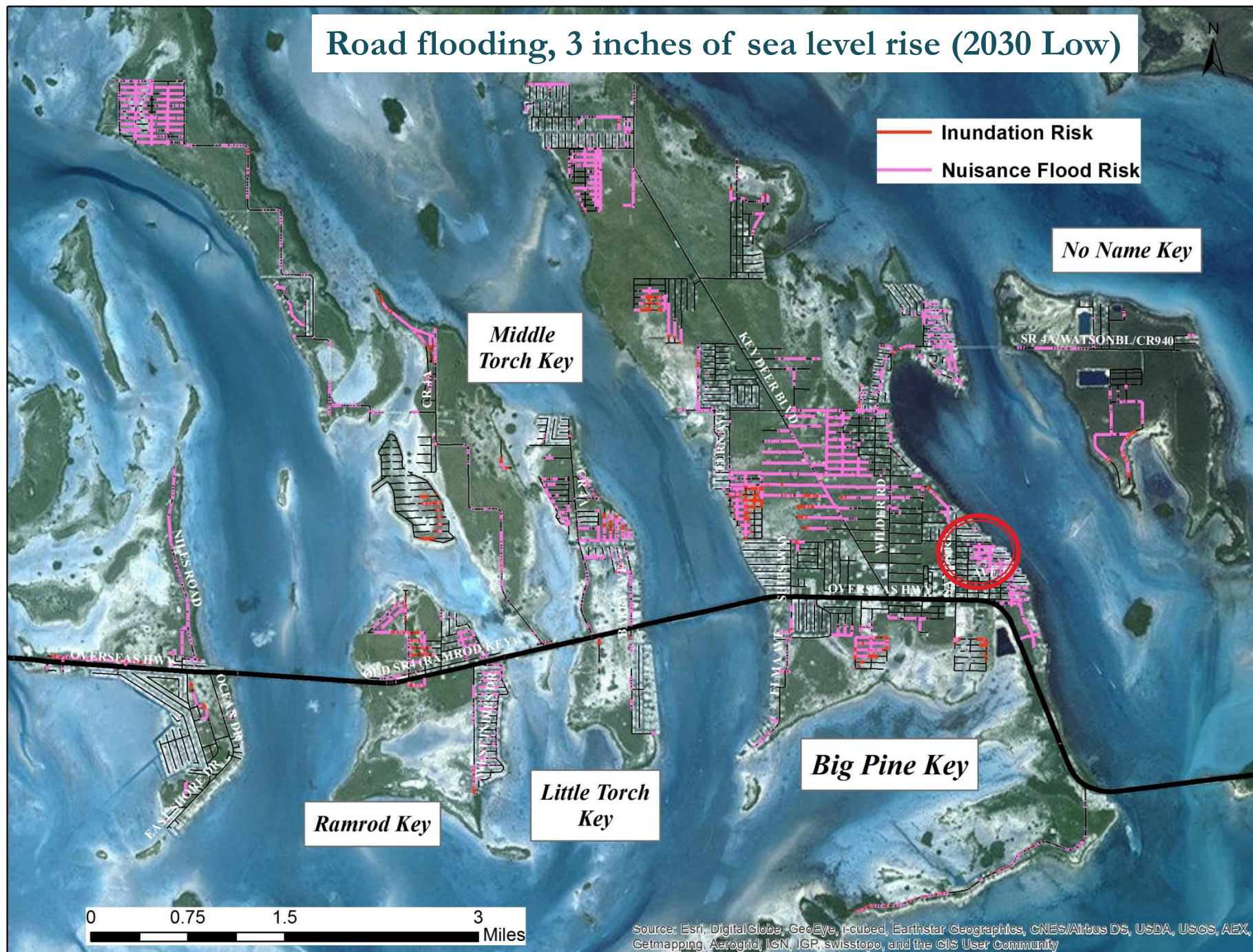
**September 29, 2015**

**Photo credit: Greg  
Corning, provided by  
Monroe County staff**



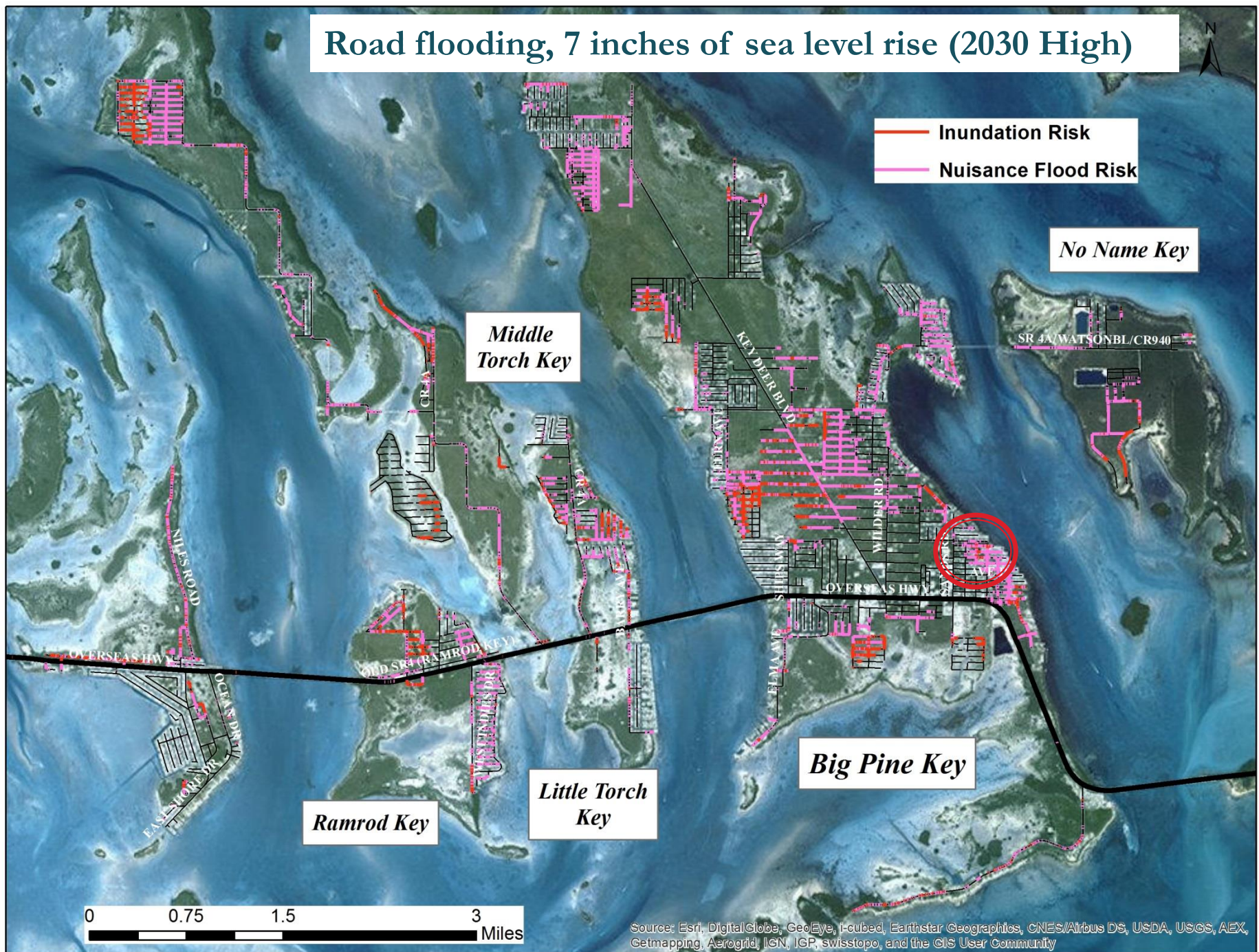


# Road flooding, 3 inches of sea level rise (2030 Low)





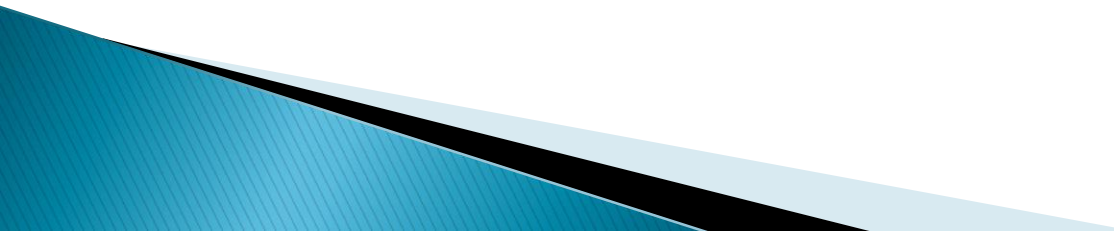
# Road flooding, 7 inches of sea level rise (2030 High)



Source: Esri, DigitalGlobe, GeoEye, i-cubed, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AEX, Getmapping, Aerogrid, IGN, IGP, swisstopo, and the GIS User Community

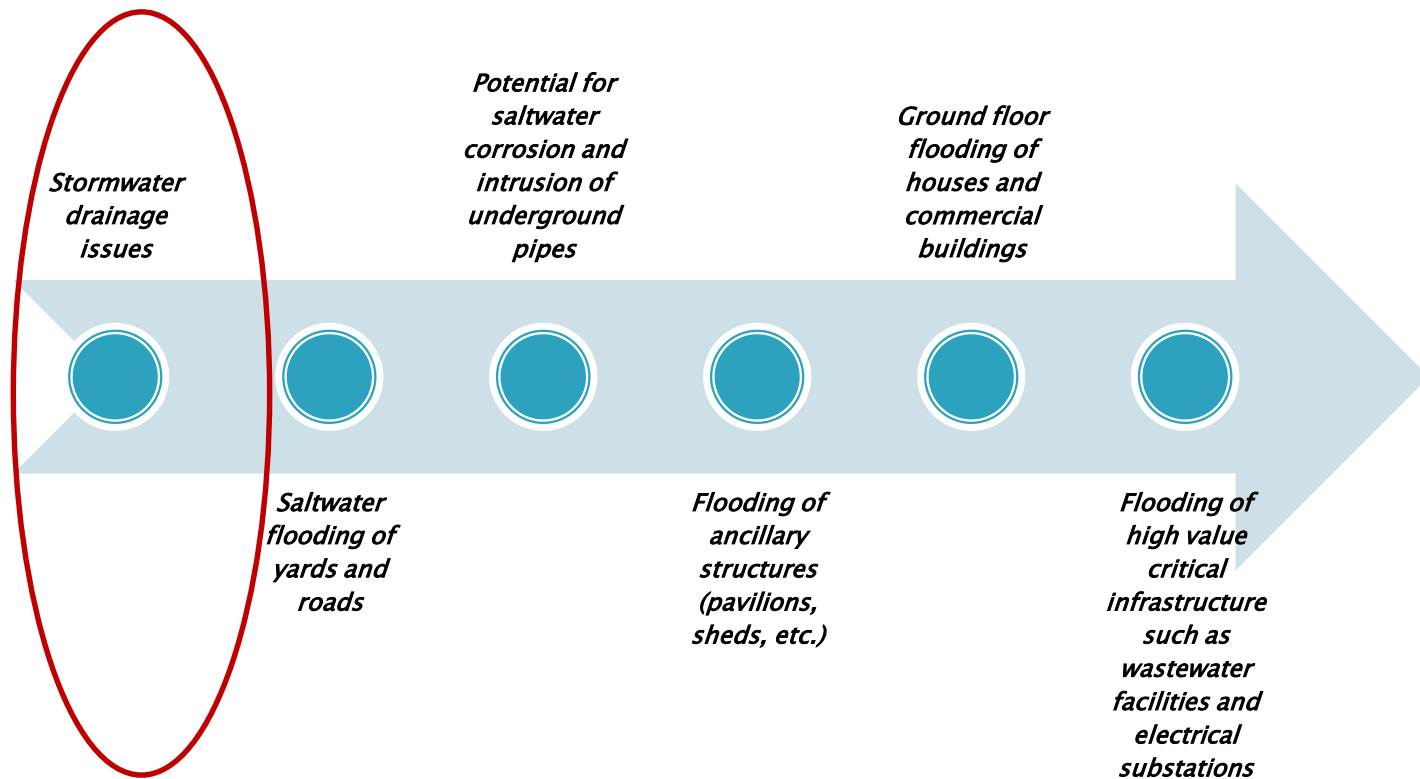
## Assertion #4

*Almost all coastal communities in the coastal southeast, even those not yet seeing dramatic direct saltwater flooding from king tides, are already being impacted by various stormwater drainage issues and failures.*

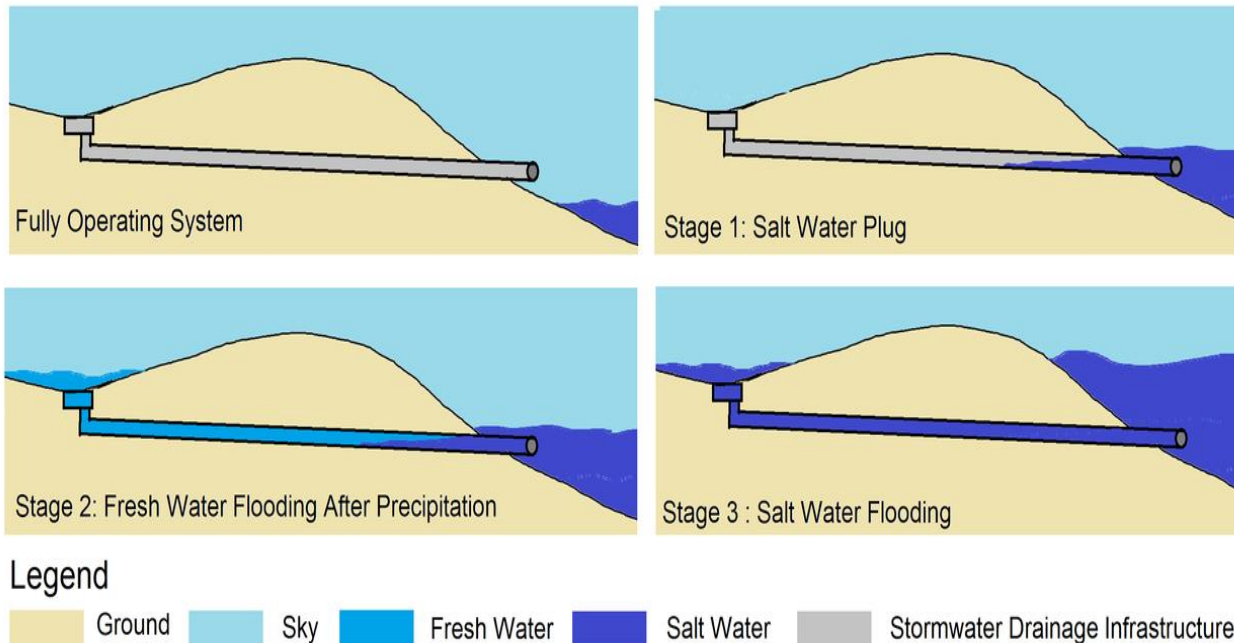




# General Timeline of Sea Level Rise Impacts on the Built Environment



# Stages of stormwater failure with sea-level rise



Graphic by Emily  
Niederman, Stetson  
University

# SW Tybee Island: November 14, 2012

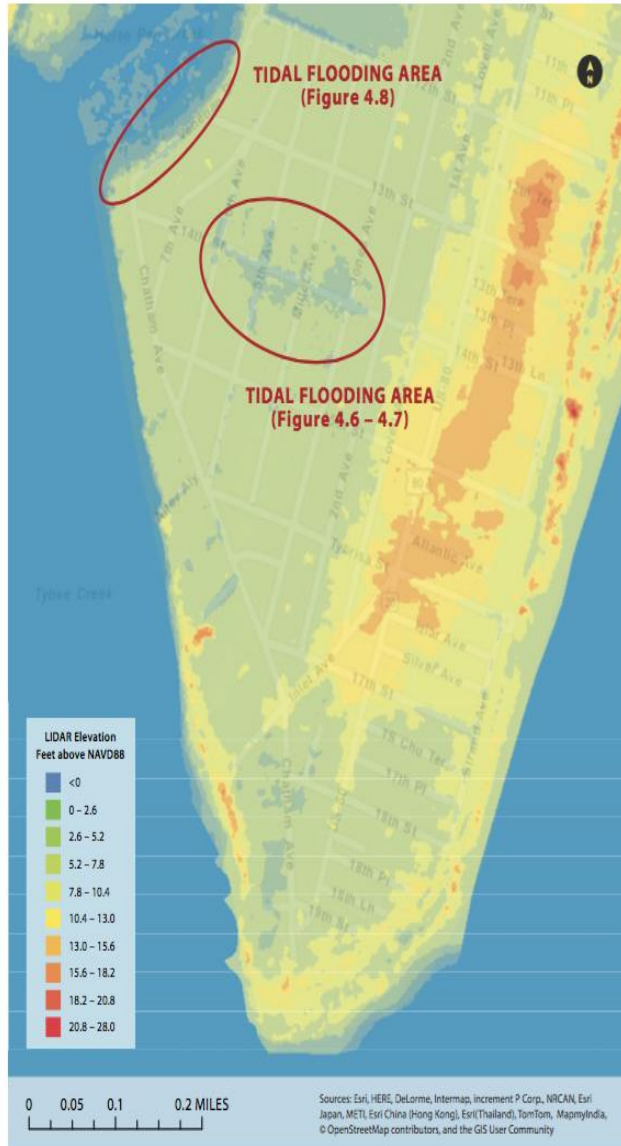


FIGURE 4.6: STORMWATER DRAIN WITH SALTWATER DISCHARGE DURING KING TIDE, NOVEMBER 14, 2012



FIGURE 4.7: SALTWATER FLOODING OF YARDS AND STREETS FROM STORMWATER DRAIN DISCHARGE DURING KING TIDE, NOVEMBER 14, 2012



# SW Tybee Island: Local Government Action

**Action: Stormwater backflow preventers and pipe enlargement**

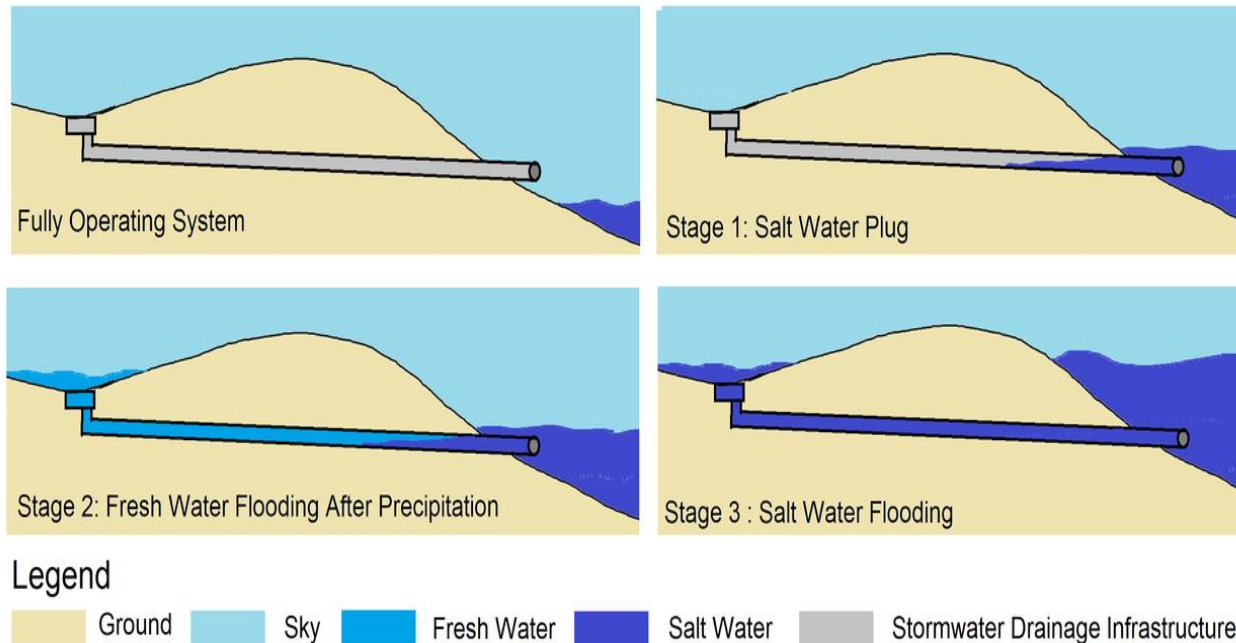
**~\$3 Million Investment**



L BACKFLOW PREVENTERS, NEAR INTERSECTION OF 14<sup>TH</sup> ST. AND VENETIAN DR.



# Stages of stormwater failure with sea-level rise



Graphic by Emily  
Niederman, Stetson  
University

# Stages of stormwater adaptation

- 1) Systematically documenting stormwater drainage failures, s
- 2) Digital mapping of *More expensive further down the list!*
  - a) Outfall and infall po
  - b) Pipe extents
  - c) Invert elevations
- 3) Near-term retrofits
- 4) Long-term retrofit *Long-term and dedicated funding mechanisms very much implied*
  - a) Increase pipe sizes
  - b) Green infrastructure
  - c) Pumps

# Modeling: More Accurate by the Day Policy

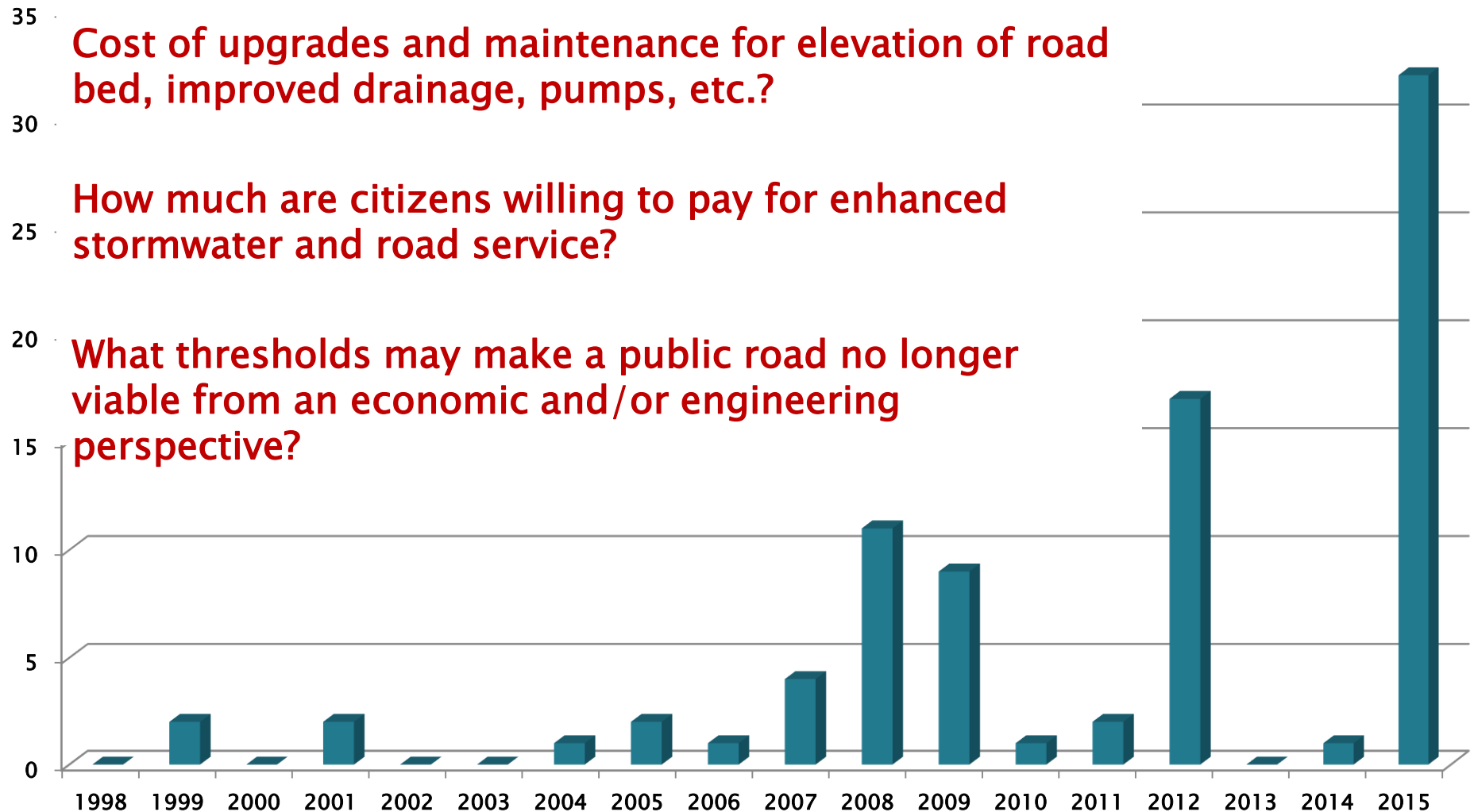
## Framing: Much More Difficult

What is an appropriate level of service for maintaining stormwater and roads under sea level rise?

Cost of upgrades and maintenance for elevation of road bed, improved drainage, pumps, etc.?

How much are citizens willing to pay for enhanced stormwater and road service?

What thresholds may make a public road no longer viable from an economic and/or engineering perspective?



# Thanks and acknowledgments

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*Cordoba, George Winsten*



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